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# Estimating the returns to education using the newest current population survey education questions

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#### Abstract

This paper examines the 1997 additions to the Current Population Survey education question. These new questions allow researchers to come closer to the "highest grade completed" measure available before 1992. Using the new information, the average imputed "highest grade completed" is one-tenth grade greater and the estimated return to education 0.6 to 1 percentage points lower than when using only the post-1991 "highest degree received" question.

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# 1. Introduction

In 1992 the Bureau of Labor Statistics (BLS) and the Bureau of the Census changed the educational attainment question in the Current Population Survey (CPS) from one that asked respondents to report the highest grade that they had completed to one that asked them to report the highest degree that they had received. The shift from a "time spent in school" measure to a focus on degrees received, which can take varying amounts of time, caused a break in the long time series on educational attainment available in the CPS. Jaeger (1997) proposes a variety of methods for reconciling responses to the two questions that focus on the distribution of measured educational attainment as well as the returns to education. To address the discontinuity induced by the 1992 change, the BLS began collecting data in 1997 from an expanded set of educational attainment questions that provide more information on the length of time spent in school.<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup>The new information is available on the monthly public-use files of the CPS beginning in January, 1998.

In this paper I document the additional CPS educational attainment questions, most of which are designed to provide more accurate measures of the amount of time spent in post-secondary and post-graduate study. Comparing the new information to the "linearization" of the "highest degree received" question proposed in Jaeger (1997), I find that using the new questions increases the average highest grade completed by about one-tenth of a grade, with the changes concentrated in the upper part of the educational distribution. I also find that the estimated return to education using "highest grade completed" imputed from the new information is about 0.6 to 1 percentage points smaller than the return estimated using only the linearized "highest degree received" question. Both the distribution of "highest grade completed" and the returns to education using the new information are closer to those using the "old" pre-1992 actual highest degree received measure. Researchers using the CPS to track changes over time in the distribution of education (as measured by "highest grade completed") or returns to education should be aware, however, that using the new information induces a change in these measures in comparison to using only post-1991 "highest degree received" question.

# 2. The newest CPS education questions

The newest CPS education questions are all contingent on responses to the post-1991 "highest degree received" question. Fig. 1 shows the CPS education questions asked since 1997: the base "highest degree received" question and the responses to that question that trigger the eight additional questions. Individuals who respond that they have completed a high school diploma or equivalent are now also asked whether that diploma or equivalent is a traditional high school degree or a GED. For individuals who respond that they received a GED, an additional question probes for highest grade that they completed prior to earning the GED.<sup>2</sup> The remaining questions all are designed to ascertain how many years of post-secondary or post-graduate study individuals completed.

Table 1 presents the distribution of responses to the base "highest degree received" question, as well as the contingent questions, for individuals age 25–64 in the March 1998 Current Population Survey.<sup>3</sup> For comparison to Jaeger (1997), I present results for whites and non-whites for men and women as well as for the full sample. Note that the shares sum to one within each question and subgroup. Ten percent of high school credentials were earned via the GED, and more than 80 percent of those with a GED finished less than 12 years of schooling. There is a fair amount of variation in the time spent in school among those with less than a 4-year college degree as well, with more than half of individuals who report having "some college" having completed more than 1 year of college credit. Moreover, a substantial share of Bachelor's degree holders (roughly 30 percent) report completing some post-graduate studies.

<sup>&</sup>lt;sup>2</sup>Clark and Jaeger (2002) examine the returns to the GED for natives and the foreign-born using these new questions.

<sup>&</sup>lt;sup>3</sup>I use the March data to facilitate comparisons to results from the March 1991–92 data presented in Jaeger (1997). In addition, March 1998 is the earliest publicly-available demographic supplement with the new education questions. Moreover, because the new questions were asked beginning in January 1997, there is a sufficiently long "shakedown" period (Frazis and Stewart, 1999) for the interviewers to gain experience asking them prior to the data used in this paper. Individuals who had an allocated value for "highest degree received" were dropped from the sample.

#### Structure of Revised Current Population Survey Education Questions

(questions are denoted by  $\Rightarrow$ , response categories and codes are denoted by  $\bullet$ , contingent questions are denoted by indentation, ... indicates fill-in for individual's name)

#### ⇒ "What is the highest level of school ... completed or the highest degree ... received?"

- 31 Less than 1st grade
- 32 1st, 2nd, 3rd, or 4th grade
- 33 5th or 6th grade
- 34 7th or 8th grade
- 35 9th grade
- 36 10th grade
- 37 11th grade

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- 38 12th grade, no diploma
- 39 High School Grade Diploma or Equivalent (GED)
  - ⇒ "People can get their High School diploma in a variety of ways, such as graduation from High School or by getting a GED or other equivalent. How did ... get ...'s High School Diploma?"
    - 1 Graduation from High School
  - 2 GED or other equivalent
    - ⇒ "What was the highest grade of regular school ... completed before receiving ...'s GED?"
    - 1 Less than 1st grade
    - 2 1st, 2nd, 3rd, or 4th grade
    - 3 5th or 6th grade
    - 4 7th or 8th grade
    - 5 9th grade
    - 6 10th grade
    - 7 11th grade
    - 8 12th grade, no diploma
- 40 Some College but no degree
  - $\Rightarrow$  Years of college credit completed
  - 1 Less than 1 year (includes 0 years completed)?
  - 2 The first, or Freshman year?
  - 3 The second, or Sophomore year?
    - 4 The third, or Junior year?
  - 5 Four or more years?
- 41 Associate Degree Occupation/Vocational
  - $\Rightarrow$  Years of college credit completed (same choices as above)
  - 42 Associate Degree Academic Program
    - $\Rightarrow$  Years of college credit completed (same choices as above)
- 43 Bachelor's Degree (ex.: B.A., A.B., B.S.)
  - $\Rightarrow$  "Since completing ... Bachelor's degree, has ... taken any graduate or professional school courses for credit?"
    - 1 Yes
      - ⇒ "Did ... complete 6 or more graduate or professional school courses?"
      - 1 Yes
      - 2 No
      - 2 No
- 44 Master's Degree (ex.: M.A., M.S., M.Eng., M.Ed., M.S.W.)
  - ⇒ "Was ... Master's Degree program a 1 year, 2 year, or 3 year program?"
  - 1 1 year program
  - 2 2 year program
  - 3 3 year program
- 45 Professional School Degree (ex.: M.D., D.D.S., D.V.M.)
- 46 Doctorate Degree (ex.: Ph.D., Ed.D)

Fig. 1. Structure of Revised Current Population Survey Education Questions (questions are denoted by  $\Rightarrow$ , response categories and codes are denoted by  $\cdot$ , contingent questions are denoted by indentation, ... indicates fill-in for individual's name).

Table 1			
Distribution	of	educational	attainment

Education category/subcategory	All	Men		Women	
		White	Non-	White	Non-
	0.000		winte	0.000	white
Less than 1st grade	0.003	0.003	0.006	0.003	0.006
1st, 2nd, 3rd, or 4th grade	0.008	0.009	0.008	0.007	0.006
5th or 6th grade	0.017	0.018	0.015	0.016	0.014
7th or 8th grade	0.021	0.022	0.019	0.019	0.021
9th grade	0.018	0.018	0.021	0.018	0.022
10th grade	0.026	0.026	0.033	0.023	0.034
11th grade	0.029	0.026	0.053	0.023	0.047
12th grade no diploma	0.012	0.011	0.019	0.009	0.021
High school grade or GED	0.335	0.321	0.341	0.347	0.333
Graduation from high school	0.894	0.880	0.904	0.901	0.910
GED or other equivalent	0.106	0.120	0.096	0.099	0.090
Less than 1st	0.023	0.024	0.040	0.015	0.044
1st, 2nd, 3rd, or 4th grade	0.002	0.001	0.005	0.000	0.006
5th or 6th grade	0.008	0.002	0.003	0.014	0.014
7th or 8th grade	0.057	0.055	0.054	0.063	0.049
9th grade	0.138	0.146	0.116	0.138	0.104
10th grade	0.249	0.238	0.235	0.272	0.210
11th grade	0.372	0.363	0.372	0.372	0.419
12th grade no diploma	0.152	0.171	0.176	0.126	0.155
Some college, no degree	0.181	0.175	0.183	0.183	0.194
Less than 1 year of college credit completed	0.156	0.155	0.151	0.164	0.130
1 year of college credit completed	0.332	0.310	0.303	0.354	0.345
2 years of college credit completed	0.357	0.365	0.355	0.349	0.362
3 years of college credit completed	0.123	0.134	0.148	0.103	0.137
4 or more years of college credit completed	0.033	0.036	0.042	0.029	0.026
Occupational Associate's degree	0.043	0.043	0.033	0.046	0.042
Less than 1 year of college credit completed	0.086	0.096	0.092	0.074	0.099
1 year of college credit completed	0.138	0.106	0.151	0.158	0.178
2 years of college credit completed	0.589	0.612	0.569	0.576	0.560
3 years of college credit completed	0.131	0.127	0.134	0.140	0.108
4 or more years of college credit completed	0.055	0.059	0.054	0.053	0.055
Academic Associate's degree	0.040	0.036	0.028	0.046	0.036
Less than 1 year of college credit completed	0.023	0.023	0.001	0.024	0.032
1 year of college credit completed	0.048	0.044	0.071	0.046	0.062
2 years of college credit completed	0.658	0.654	0.699	0.658	0.651
3 years of college credit completed	0.188	0.187	0.149	0.196	0.173
4 or more years of college credit completed	0.083	0.092	0.080	0.076	0.082
Bachelor's degree	0.183	0.190	0.160	0.185	0.159
0 graduate courses past B.A.	0.687	0.718	0.743	0.644	0.709
0 < graduate courses < 6  past B.A.	0.133	0.118	0.116	0.152	0.130
> = 6 graduate courses past B.A.	0.179	0.164	0.141	0.204	0.161
Master's degree (e.g. MA, MSW)	0.058	0.061	0.054	0.058	0.050
1 year program	0.122	0.114	0.129	0.133	0.107
2 year program	0.608	0.610	0.669	0.600	0.587
3 year program	0.269	0.275	0.202	0.268	0.306
Professional school degree (e.g. MD, DDS, JD)	0.016	0.023	0.016	0.010	0.009
Doctorate degree (PhD, EdD)	0.011	0.017	0.012	0.007	0.005
Share of sample	1.000	0.413	0.076	0.421	0.091
N	61,503	25,460	3,969	26,935	5,139

Source: Weighted 1998 March Current Population Survey. note: Individuals 25-46 years old.

# 3. Imputing highest grade completed

I present a method of imputing highest grade completed from the new CPS educational attainment questions in Table 2. This extends the imputations proposed by Jaeger (1997) that best matched "highest degree received" question to the pre-1992 question on highest grade completed in terms of the distribution of, and returns to, education. For GED recipients, the imputed highest grade completed is the grade that they finished before receiving their GED, while traditional high school degree recipients are assumed to have completed 12th grade. The imputations for "some college" or either type of an Associate's degree imputes 12th grade through 16th grade completion for individuals who complete less than one through four or more years of college credit, respectively.

Following Jaeger (1997), I top-code the highest grade completed at 18 because the highest grade completed in the pre-1992 question was top-coded at 18. This is the top code value for the pre-1992 "highest degree received" question. Zero through six post-B.A. courses are assumed to constitute one year and are assigned a highest grade completed of 17, while more than six post-B.A. courses are assigned a highest grade completed of 18. Two and three year M.A. programs are also assigned a highest grade completed of 18, while one year programs are assigned a value of 17. Like Jaeger (1997), I assign a highest grade completed of 18 to professional and Doctoral degrees.

The distribution of imputed highest grade completed using only the "highest degree received" question (denoted "New") and this question plus the additional questions (denoted "New + ") are shown in Table 3. The average highest grade completed increased by about 0.11 grades when using the new questions for the full sample and for all subgroups; these differences are statistically significantly different from zero. Among the approximately 25 percent of the sample whose imputed highest grade completed is different between the two measures, the average increase was about 0.46 grades. These differences are driven by changes in imputed highest grade for individuals who completed more than 12th grade. There was a substantial decrease in the share of individuals with an imputed highest grade completed of 13, who generally moved up the distribution to 14 or 15. Similarly, the question on post-graduate study decreased the share of individuals with an imputed highest grade completed of 16 and moved them up to 17 or 18. Both of these shifts were more pronounced for women than for men, in part because women are less likely to have a professional or Doctoral degree, for which there are no new questions.

#### 4. Estimating the returns to education

These changes in the imputed highest grade completed, more frequent at levels of education above high school and below professional and Doctoral degrees, imply that the estimated return to education is likely to be lower using the "New +" measure. To gauge the impact of using the new information, I estimated regressions of log hourly wage on imputed highest grade completed, which are reported in Table 4.<sup>4</sup> Because actual work experience is not recorded in the CPS, I control for experience using the conventional "potential experience" measure (potential experience = age – imputed highest grade

<sup>&</sup>lt;sup>4</sup>Hourly earnings from the March supplement are defined as annual wage and salary income  $\div$  (weeks worked  $\times$  usual hours worked per week). The regression samples exclude individuals with hourly earnings of less than \$1 and greater than \$200.

Table 2

Imutations of highest grade completed for newest CPS educational attainment questions

ducation question Inputed				
Education question	highest			
	grade completed			
Highest grade/degree completed is				
< 1st grade	0			
1st, 2nd, 3rd, or 4th grade	2.5			
5th or 6th grade	5.5			
7th or 8th grade	7.5			
9th grade	9			
10th grade	10			
11th grade	11			
12th grade, no diploma	12			
Highest grade/degree completed in GED/HS Diploma AND				
received GED or equivalent AND highest grade completed	l before GED was			
<1st grade	0			
1st, 2nd, 3rd, or 4th grade	2.5			
5th or 6th grade	5.5			
7th or 8th grade	7.5			
9th grade	9			
10th grade	10			
11th grade	11			
12th grade, no diploma	12			
Received HS diploma	12			
Some college <b>OR</b> occupational or academic Associate's degr	ree AND			
years of college credit completed is				
<1 year (includes 0)	12			
First, or Freshman year	13			
Second, or Sophomore year	14			
Third, or Junior year	15			
Four or more years	16			
Completed a Batchelor's degree AND graduate or professiona	l courses for credit is			
None	16			
Greater than 0 and less than 6	17			
Greater than or equal to 6	18			
Completed a Master's degree AND program was a				
1 year program	17			
2 year program	18			
3 year program (or longer)	18			
Completed a Professional degree	18			
Completed a Doctoral degree	18			

Note: Imputed "highest grade completed" is top-coded at 18 to be consistent with pre-1992 CPS education question.

Imputed	All		Men					Women				
highest	"New"	"New + "	White		Non-White		White		Non-White			
completed			"New"	"New + "	"New"	"New + "	"New"	"New + "	"New"	"New + "		
0	0.003	0.004	0.003	0.004	0.006	0.008	0.003	0.003	0.006	0.007		
2.5	0.008	0.008	0.009	0.009	0.008	0.008	0.007	0.007	0.006	0.006		
5.5	0.017	0.017	0.018	0.018	0.015	0.015	0.016	0.017	0.014	0.015		
7.5	0.021	0.023	0.022	0.024	0.019	0.021	0.019	0.022	0.021	0.022		
9	0.018	0.023	0.018	0.024	0.021	0.024	0.018	0.022	0.022	0.025		
10	0.026	0.035	0.026	0.035	0.033	0.040	0.023	0.032	0.034	0.040		
11	0.029	0.042	0.026	0.040	0.053	0.065	0.023	0.036	0.047	0.060		
12	0.347	0.349	0.333	0.333	0.360	0.364	0.356	0.361	0.355	0.360		
13	0.181	0.068	0.175	0.061	0.183	0.062	0.183	0.074	0.194	0.077		
14	0.083	0.116	0.079	0.114	0.061	0.103	0.092	0.120	0.078	0.117		
15	0.000	0.035	0.000	0.036	0.000	0.036	0.000	0.034	0.000	0.038		
16	0.183	0.137	0.190	0.148	0.160	0.130	0.185	0.130	0.159	0.123		
17	0.000	0.040	0.000	0.038	0.000	0.030	0.000	0.045	0.000	0.031		
18	0.085	0.103	0.101	0.116	0.082	0.094	0.076	0.096	0.064	0.079		
Mean	13.136	13.249	13.223	13.332	12.920	13.025	13.146	13.264	12.875	12.989		
Mean	0.1	13		0.109		0.106		0.118		0.115		
("New + " - "New")	(0.00	04)		(0.006)		(0.015)		(0.006)		(0.013)		
difference												
Mean non-zero	0.45	59		0.450		0.470		0.460		0.487		
difference	(0.0)	14)		(0.024)		(0.066)		(0.021)		(0.054)		
Share with non-zero	0.24	17		0.242		0.225		0.257		0.235		
difference												
Ν	61,5	03		25,460		3,969		26,935		5,139		

Table 3 Distribution of imputed higher grade completed (standard errors of differences shown in parentheses)

Source: Calculations from weighted March 1998 Current Population Survey. Note: Individuals 25–64 years old. "New" denotes responses imputations using only the post-1991 "Highest Degree" question while "New + " indicates imputations using "Highest Degree" question plus additional questions asked after 1996. Standard errors calculated using 1000 bootstrap samples.

		Potential experience							Age					
		1991–92 Old New			1998			1991-92			1998			
Subgroup				New		New +	Diff	Old		New	New	New +	Diff.	
Full sample		0.093		0.097	0.105	0.097	-0.0085	0.085		0.089	0.097	0.088	-0.0087	
		(0.002)		(0.002)	(0.001)	(0.001)	(0.0004)	(0.002)		(0.002)	(0.001)	(0.001)	(0.0004)	
	Ν		19,230			45,342			19,230			45,342		
Sex														
	Men	0.086		0.090	0.101	0.094	-0.0076	0.076		0.080	0.090	0.082	-0.0079	
		(0.002)		(0.002)	(0.002)	(0.002)	(0.0004)	(0.002)		(0.002)	(0.002)	(0.002)	(0.0004)	
	Ν		9959			23,109			9959			23,109		
	Women	0.102		0.105	0.110	0.100	-0.0096	0.097		0.100	0.104	0.094	-0.0097	
		(0.003)		(0.003)	(0.002)	(0.002)	(0.0004)	(0.002)		(0.002)	(0.002)	(0.002)	(0.0004)	
	Ν		9271			22,233			9271			22,233		
Race														
	Whites	0.092		0.095	0.106	0.097	-0.0086	0.084		0.088	0.097	0.088	-0.0088	
		(0.002)		(0.002)	(0.001)	(0.001)	(0.0004)	(0.002)		(0.002)	(0.001)	(0.001)	(0.0004)	
	Ν		16,946			38,838			16,946			38,838		
	Non-Whites	0.101		0.108	0.103	0.096	-0.0077	0.092		0.099	0.095	0.087	-0.0078	
		(0.005)		(0.005)	(0.003)	(0.003)	(0.0004)	(0.005)		(0.005)	(0.003)	(0.003)	(0.0004)	
	Ν		2284			6504			2284			6504		
Age														
	25-35	0.109		0.112	0.122	0.113	-0.0092	0.085		0.088	0.095	0.085	-0.0099	
		(0.004)		(0.004)	(0.002)	(0.002)	(0.0004)	(0.003)		(0.003)	(0.002)	(0.002)	(0.0004)	
	Ν		5401			14,737			5401			14,737		
	36-46	0.095		0.099	0.112	0.102	-0.0097	0.086		0.091	0.103	0.094	-0.0093	
		(0.004)		(0.004)	(0.002)	(0.002)	(0.0004)	(0.003)		(0.003)	(0.002)	(0.002)	(0.0004)	
	Ν		6651			16,069			6651			16,069		
	47-64	0.081		0.085	0.089	0.082	-0.0066	0.084		0.087	0.092	0.085	-0.0069	
		(0.003)		(0.003)	(0.002)	(0.002)	(0.0004)	(0.002)		(0.003)	(0.002)	(0.002)	(0.0004)	
	Ν		7178			14,536			7178			14,536		

 Table 4

 Estimated return to education (heteroskedasticity-consistent standard errors in parentheses)

Sources: 1991–92: Jaeger (1997), Table 4; 1998: Calculations from the March Current Population Survey. Note: Individuals 25–64 years old. "Old" indicates pre-1992 "Highest Grade Completed" question, "New" indicates imputations using post-1991 "Highest Degree Received" question, and "New +" indicates imputations using "Highest Degree Received" question plus additional questions asked after 1996. Models estimated by OLS. Dependent variable is log(hourly wage). Potential experience columns include experience and potential experience<sup>2</sup>/100 as covariates. Age columns include (age-25)<sup>2</sup> as covariates. Where appropriate, models also include dummy variables for female and nonwhite. Standard errors for differences estimated by the bootstrap with 1000 samples.

completed - 6) in one set of regressions. This measure is a function of imputed highest grade completed, so I also present results using age as a proxy for actual experience. Where appropriate, the regressions include indicators for "non-white" and for "female." For comparison, results from Jaeger (1997) using a matched sample of the March 1991–92 data to estimate the sample models are also shown. The columns marked "Old" use the pre-1992 question on "highest grade completed," the columns marked "New" use highest grade completed imputed from the "highest degree received" question by itself, and the columns marked "New + " use highest grade completed imputed from this question plus the new set of questions. Note that measure used in the "New" columns is the same across the 1991–92 and 1998 data, so that changes in the estimated returns using this measure are solely driven by changes over time. Heteroskedasticity-consistent standard errors are presented in all columns and the standard error for the difference between the estimates using "New" and "New + " measures in 1998 are calculated using 1000 bootstrap samples.

In general, the estimated returns using the "New +" measure are about 0.6 to 1 percentage points less than those estimated using the "New" measure, depending on the subgroup and the experience measure used. For the full sample, the estimated return falls approximately 0.86 percentage points, from 0.105 to 0.097 using potential experience, and from 0.097 to 0.088 using age. The difference is bigger for the youngest subgroups (age 25–35 and age 36–46), who are more likely to have more than a high school education. Consistent with this, the difference between the estimates using "New +" and "New" measures is also bigger for women and for whites. For all subgroups, this difference is statistically significantly different from zero.<sup>5</sup>

Using the return to education as a metric, the additions to the educational attainment question in the CPS would appear permit researchers to come closer to the pre-1992 highest grade completed question. The estimated returns to education using the "New + " measure are generally quite close to those estimated using actual highest grade completed from the pre-1992 question. The estimate using the "New + " measure (in 1998) exceeds the estimate using the "Old" measure (in 1992) by less than 0.4 percentage points in the full sample. Note, however, that the estimated return using the "New" variable grew by about 1 percentage point for most groups between 1992 and 1998. If we use the growth in the return using this variable to adjust downward the estimated return using the "New + " measure, the estimated return in the full sample would be about 0.4 percentage points *less* than the estimate using the "Old" measure. Applying this adjustment to the other subgroups yields estimated returns using the "New + " measure that are between 0.1 and 0.7 percentages points less than the estimated return using the "Old" measure.

### 5. Conclusion

Using the additional educational attainment questions in the Current Population Survey available

 $<sup>{}^{5}</sup>$ I also estimated the regressions in Table 4 without top-coding the "highest grade completed" measures. Specifically, I assigned a value of 20 to both professional degree recipients and doctoral degree recipients for both the "New" and "New +" imputations as well as a value of 19 for individuals who completed a 3 year Master's degree program for the "New +" imputation. The estimated returns in all cases were between 0.002 and 0.004 log points less than the returns shown in Table 4; these results are available from the author by request. Moreover, the *differences* between the estimates using the "New" and "New +" imputations were very close to, and in many slightly smaller than, those shown in Table 4. To facilitate comparisons to pre-1992 estimates, however, I use the top-coded imputations in the estimates shown in Table 4.

after 1997, I found that the estimated return to education from a linear "highest grade completed" measure constructed from those questions was approximately 0.6 to 1 percentage points less than the return estimated using only the information from the "highest degree received" question introduced in 1992. Using the new questions increased the overall average imputed "highest grade completed" by about one-tenth of a grade, and by about half of a grade for the 25 percent of individuals whose imputed value was changed by incorporating the new information. This shift came mostly from individuals with "some college" moving up the distribution as well as from a substantial share of Bachelor's degree receipients who have some post-graduate education. The additional questions come closer to the pre-1992 measure of "highest grade completed," and researchers who use this measure in the CPS before 1992 and after 1997 are likely to want to use the new information to make the data as comparable as possible. Researchers examining the period from 1992 to 1997 when only the "highest degree received" measure is available and comparing to later years, when the new questions are asked, should be aware that using the new information will affect both the measured distribution of, and the estimated return to, education.

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